

Report on the

Clarke County Board of Education

Clarke County, Alabama

October 1, 2017 through September 30, 2018

Filed: May 17, 2019



Department of Examiners of Public Accounts

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Rachel Laurie Riddle, Chief Examiner



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Honorable Rachel Laurie Riddle
Chief Examiner of Public Accounts
Montgomery, Alabama 36130

Dear Madam:

Under the authority of the *Code of Alabama 1975*, Section 41-5A-19, as added by Act Number 2018-219, I submit this report on the results of the audit of the Clarke County Board of Education, Clarke County, Alabama, for the period October 1, 2017 through September 30, 2018.

Sworn to and subscribed before me this
the 26th day of April, 2019.

Christina Smith

Notary Public

Respectfully submitted,

Meagan McDonald

Meagan McDonald
Examiner of Public Accounts

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Department of
Examiners of Public Accounts

SUMMARY

**Clarke County Board of Education
October 1, 2017 through September 30, 2018**

The Clarke County Board of Education (the "Board") is governed by a five-member body elected by the citizens of Clarke County. The members and administrative personnel in charge of governance of the Board are listed on Exhibit 14. The Board is the governmental agency that provides general administration and supervision for Clarke County public schools, preschool through high school, with the exception of schools administered by the Thomasville City Board of Education.

This report presents the results of an audit the objectives of which were to determine whether the financial statements present fairly the financial position and results of financial operations and whether the Board complied with applicable laws and regulations, including those applicable to its major federal financial assistance program. The audit was conducted in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States as well as the requirements of the Department of Examiners of Public Accounts under the authority of the *Code of Alabama 1975*, Section 41-5A-12, as added by Act Number 2018-129.

An unmodified opinion was issued on the financial statements, which means that the Board's financial statements present fairly, in all material respects, its financial position and the results of its operations for the fiscal year ended September 30, 2018.

Tests performed during the audit did not disclose any significant instances of noncompliance with applicable state or local laws and regulations.

Board members and administrative personnel, as reflected on Exhibit 14, were invited to discuss the results of this report at an exit conference. Individuals in attendance were: Superintendent: Larry Bagley; Chief School Financial Officer: Carmen Rotch; and Board Member: Thamus Douglas. Also in attendance were representatives from the Department of Examiners of Public Accounts: Christina Smith, Audit Manager and Meagan McDonald, Examiner.

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Independent Auditor's Report

Independent Auditor's Report

Members of the Clarke County Board of Education,
Superintendent and Chief School Financial Officer
Grove Hill, Alabama

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and each major fund of the Clarke County Board of Education, as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Clarke County Board of Education's basic financial statements as listed in the table of contents as Exhibits 1 through 6.

Management's Responsibility for the Financial Statements

The management of the Clarke County Board of Education is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in ***Government Auditing Standards***, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Clarke County Board of Education, as of September 30, 2018, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 12 to the financial statements, in fiscal year 2018, the Clarke County Board of Education adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement Number 75, ***Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions***, as amended by Statement Number 85, ***Omnibus 2017***. Our opinion on the basic financial statements is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (MD&A), the Schedule of the Employer's Proportionate Share of the Collective Net Pension Liability, the Schedules of the Employer's Contributions, the Schedule of the Employer's Proportionate Share of the Net Other Postemployment Benefits (OPEB) Liability, and the Schedules of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual, (Exhibits 7 through 12), be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the Management's Discussion and Analysis (MD&A) that accounting principles generally accepted in the United States require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

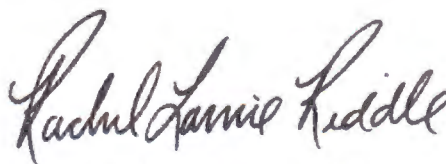
Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Clarke County Board of Education's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards (Exhibit 13), as required by Title 2 U. S. *Code of Federal Regulations* Part 200, ***Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)***, is presented for the purposes of additional analysis and is not a required part of the basic financial statements.

The accompanying Schedule of Expenditures of Federal Awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with ***Government Auditing Standards***, we have also issued our report dated April 24, 2019, on our consideration of the Clarke County Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Clarke County Board of Education's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with ***Government Auditing Standards*** in considering the Clarke County Board of Education's internal control over financial reporting and compliance.



Rachel Laurie Riddle
Chief Examiner
Department of Examiners of Public Accounts

Montgomery, Alabama

April 24, 2019

Basic Financial Statements

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Statement of Net Position

September 30, 2018

	Governmental Activities
<u>Assets</u>	
Cash and Cash Equivalents	\$ 1,966,621.72
Investments	50,466.25
Ad Valorem Property Taxes Receivable	3,242,654.67
Receivables (Note 4)	257,256.30
Funding Agreement Receivable	834,910.00
Capital Assets (Note 5):	
Nondepreciable	2,299,580.40
Depreciable, Net	33,958,013.31
Total Assets	<u>42,609,502.65</u>
<u>Deferred Outflows of Resources</u>	
Employer Pension Contribution	1,712,007.30
Proportionate Share of Collective Deferred Outflows Related to Net Pension Liability	1,291,000.00
Employer Other Postemployment Benefits (OPEB) Contribution	687,359.87
Total Deferred Outflows of Resources	<u>3,690,367.17</u>
<u>Liabilities</u>	
Accounts Payable	2,164.97
Unearned Revenue	55,124.52
Salaries and Benefits Payable	1,884,556.91
Accrued Interest Payable	142,102.92
Long-Term Liabilities:	
Portion Due or Payable Within One Year	1,047,753.97
Portion Due or Payable After One Year	68,258,843.95
Total Liabilities	<u>71,390,547.24</u>
<u>Deferred Inflows of Resources</u>	
Unavailable Revenue - Property Taxes	3,242,654.67
Unavailable Revenue - Lease Interest	834,910.00
Proportionate Share of Collective Deferred Inflows Related to Net Pension Liability	3,923,000.00
Proportionate Share of Collective Deferred Inflows Related to Net OPEB Liability	3,848,696.00
Total Deferred Inflows of Resources	<u>11,849,260.67</u>
<u>Net Position</u>	
Net Investment in Capital Assets	9,281,302.79
Restricted for:	
Fleet Renewal	154,638.39
Child Nutrition	557,855.91
Other Purposes	34,907.94
Unrestricted	<u>(46,968,643.12)</u>
Total Net Position	<u>\$ (36,939,938.09)</u>

The accompanying Notes to the Financial Statements are an integral part of this statement.

Statement of Activities ***For the Year Ended September 30, 2018***

Functions/Programs	Expenses	Program Revenues	
		Charges for Services	Operating Grants and Contributions
<u>Governmental Activities</u>			
Instruction	\$ 13,724,882.51	\$ 335,180.17	\$ 11,037,015.89
Instructional Support	4,281,997.50	149,200.93	3,428,980.89
Operation and Maintenance	1,897,217.75	63,287.15	1,065,397.49
Auxiliary Services:			
Student Transportation	2,800,650.27	95,108.73	2,019,527.79
Food Service	2,556,143.86	2,114,729.18	122,049.00
General Administrative and Central Support	1,097,817.99		605,586.53
Other Expenses	943,608.08	264,903.91	507,716.15
Interest and Fiscal Charges	942,795.16		
Total Governmental Activities	\$ 28,245,113.12	\$ 3,022,410.07	\$ 18,786,273.74

General Revenues:

Taxes:

 Property Taxes for General Purposes

 Sales Tax

 Other Taxes

Investment Earnings

Miscellaneous

 Total General Revenues

Changes in Net Position

Net Position - Beginning of Year, as Restated (Note 12)

Net Position - End of Year

The accompanying Notes to the Financial Statements are an integral part of this statement.

		Net (Expenses) Revenues and Changes in Net Position	
Capital Grants and Contributions		Total Governmental Activities	
\$	578,989.00	\$	(1,773,697.45)
			(703,815.68)
	17,212.00		(751,321.11)
	329,866.00		(356,147.75)
			(319,365.68)
			(492,231.46)
			(170,988.02)
			(942,795.16)
\$	926,067.00		(5,510,362.31)

3,517,944.17
491,631.40
243,432.93
6,582.48
1,098,404.56
5,357,995.54
(152,366.77)
(36,787,571.32)
\$ (36,939,938.09)

Balance Sheet
Governmental Funds
September 30, 2018

	General Fund	Special Revenue Fund
<u>Assets</u>		
Cash and Cash Equivalents	\$ 741,975.97	\$ 1,041,157.48
Investments		50,466.25
Ad Valorem Property Taxes Receivable	3,242,654.67	
Receivables (Note 4)	34,043.88	223,212.42
Interfund Receivables	8,795.52	
Funding Agreement Receivable		
Total Assets	<u>4,027,470.04</u>	<u>1,314,836.15</u>
<u>Liabilities, Deferred Inflows of Resources and Fund Balances</u>		
<u>Liabilities</u>		
Accounts Payable	2,164.97	
Interfund Payables		8,795.52
Unearned Revenues		55,124.52
Salaries and Benefits Payable	1,773,013.59	111,543.32
Total Liabilities	<u>1,775,178.56</u>	<u>175,463.36</u>
<u>Deferred Inflows of Resources</u>		
Unavailable Revenue - Property Taxes	3,242,654.67	
Unavailable Revenue - Lease Interest		
Total Deferred Inflows of Resources	<u>3,242,654.67</u>	
<u>Fund Balances</u>		
Restricted for:		
Debt Service		
Fleet Renewal		
Child Nutrition Program		557,855.91
Other Purposes	34,907.94	
Assigned:		
Local Schools		581,516.88
Unassigned	(1,025,271.13)	
Total Fund Balances	<u>(990,363.19)</u>	<u>1,139,372.79</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 4,027,470.04</u>	<u>\$ 1,314,836.15</u>

The accompanying Notes to the Financial Statements are an integral part of this statement.

Debt Service Fund	Capital Projects Fund	Total Governmental Funds
\$ 28,849.88	\$ 154,638.39	\$ 1,966,621.72
		50,466.25
		3,242,654.67
		257,256.30
		8,795.52
834,910.00		834,910.00
863,759.88	154,638.39	6,360,704.46
		2,164.97
		8,795.52
		55,124.52
		1,884,556.91
		1,950,641.92
		3,242,654.67
834,910.00		834,910.00
834,910.00		4,077,564.67
28,849.88		28,849.88
	154,638.39	154,638.39
		557,855.91
		34,907.94
		581,516.88
		(1,025,271.13)
28,849.88	154,638.39	332,497.87
\$ 863,759.88	\$ 154,638.39	\$ 6,360,704.46

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***Reconciliation of the Balance Sheet of Governmental Funds to the
Statement of Net Position
September 30, 2018***

Total Fund Balances - Governmental Funds (Exhibit 3) \$ 332,497.87

Amounts reported for governmental activities in the Statement of Net Position (Exhibit 1)
are different because:

Capital assets used in governmental activities are not financial resources and, therefore,
are not reported as assets in governmental funds.

The Cost of Capital Assets is	\$ 57,404,208.74	
Accumulated Depreciation is	<u>(21,146,615.03)</u>	36,257,593.71

Deferred outflows and inflows of resources related to pensions are applicable to future
periods and, therefore, are not reported in the governmental funds. (919,992.70)

Deferred outflows and inflows of resources related to other postemployment benefits
(OPEB) are applicable to future periods and, therefore, are not reported in the
governmental funds. (3,161,336.13)

Long-term liabilities, including warrants payable, are not due and payable in the current
period and, therefore, are not reported as liabilities in the funds.

Current Portion of Long-Term Debt	\$ 1,047,753.97	
Noncurrent Portion of Long-Term Debt	<u>68,258,843.95</u>	(69,306,597.92)

Interest on long-term debt is not accrued in the funds but rather is recognized as an
expenditure when due.

Accrued Interest Payable	<u>(142,102.92)</u>
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Total Net Position - Governmental Activities (Exhibit 1)	<u><u>\$ (36,939,938.09)</u></u>
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The accompanying Notes to the Financial Statements are an integral part of this statement.

Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended September 30, 2018

	General Fund	Special Revenue Fund
<u>Revenues</u>		
State	\$ 16,257,492.08	\$
Federal	171,027.38	4,152,102.57
Local	4,300,482.46	1,770,456.18
Other	288,917.05	53,839.29
Total Revenues	<u>21,017,918.97</u>	<u>5,976,398.04</u>
<u>Expenditures</u>		
Current:		
Instruction	11,247,220.97	1,796,131.22
Instructional Support	3,517,722.19	760,522.33
Operation and Maintenance	1,745,238.86	115,423.10
Auxiliary Services:		
Student Transportation	2,260,073.03	191,542.37
Food Service	2,244.99	2,643,814.79
General Administrative and Central Support	972,865.16	174,435.04
Other	279,565.87	668,071.42
Capital Outlay	19,804.06	63,837.00
Debt Service:		
Principal Retirement		
Interest and Fiscal Charges		
Total Expenditures	<u>20,044,735.13</u>	<u>6,413,777.27</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>973,183.84</u>	<u>(437,379.23)</u>
<u>Other Financing Sources (Uses)</u>		
Indirect Cost	227,800.03	
Other Financing Sources		177.14
Transfers In	166,078.31	573,183.99
Transfers Out	(1,067,842.66)	(166,078.31)
Total Other Financing Sources (Uses)	<u>(673,964.32)</u>	<u>407,282.82</u>
Net Changes in Fund Balances	299,219.52	(30,096.41)
Fund Balances - Beginning of Year	<u>(1,289,582.71)</u>	<u>1,169,469.20</u>
Fund Balances - End of Year	<u>\$ (990,363.19)</u>	<u>\$ 1,139,372.79</u>

The accompanying Notes to the Financial Statements are an integral part of this statement.

Debt Service Fund	Capital Projects Fund	Total Governmental Funds
\$	\$ 924,208.00	\$ 17,181,700.08
		4,323,129.95
173,463.04	581.16	6,244,982.84
		342,756.34
173,463.04	924,789.16	28,092,569.21
		13,043,352.19
		4,278,244.52
	17,212.00	1,877,873.96
		2,451,615.40
		2,646,059.78
		1,147,300.20
		947,637.29
	2,151,241.47	2,234,882.53
	932,364.08	932,364.08
815,363.65	91,610.89	906,974.54
815,363.65	3,192,428.44	30,466,304.49
(641,900.61)	(2,267,639.28)	(2,373,735.28)
		227,800.03
		177.14
494,658.67		1,233,920.97
		(1,233,920.97)
494,658.67		227,977.17
(147,241.94)	(2,267,639.28)	(2,145,758.11)
176,091.82	2,422,277.67	2,478,255.98
\$ 28,849.88	\$ 154,638.39	\$ 332,497.87

***Reconciliation of the Statement of Revenues, Expenditures and Changes
in Fund Balances of Governmental Funds to the Statement of Activities
For the Year Ended September 30, 2018***

Net Changes in Fund Balances - Total Governmental Funds (Exhibit 5) \$ (2,145,758.11)

Amounts reported for governmental activities in the Statement of Activities (Exhibit 2)
are different because:

Governmental funds report capital outlays as expenditures. However in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation (\$1,543,245.74) differed from capital outlays (\$2,234,882.53) in the current period. 691,636.79

Repayment of debt principal is an expenditure in the governmental funds, but it reduces long-term liabilities in the Statement of Net Position and does not affect the Statement of Activities. 932,364.08

In the Statement of Activities, only the gain or loss on the sale of capital assets is reported whereas, in the governmental funds, the proceeds from the sale increase financial resources. The change in net position differs from the change in fund balances by this amount.

Gain/(Loss) on Disposition of Capital Assets 256,065.13

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Net Change in Pension Expense	\$ 408,035.09	
Net Change in Other Postemployment Benefits Expense	(258,889.13)	
Net Change in Accrued Interest Payable	(35,820.62)	
Total		<u>113,325.34</u>

Change in Net Position of Governmental Activities (Exhibit 2) \$ (152,366.77)

The accompanying Notes to the Financial Statements are an integral part of this statement.

Notes to the Financial Statements

For the Year Ended September 30, 2018

Note 1 – Summary of Significant Accounting Policies

The financial statements of the Clarke County Board of Education (the “Board”) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government’s accounting policies are described below.

A. Reporting Entity

The Board is governed by a separately elected board composed of five members elected by the qualified electors of the County. The Board is responsible for the general administration and supervision of the public schools for the educational interests of the County (with the exception of cities having a city board of education).

Generally accepted accounting principles (GAAP) require that the financial reporting entity consist of the primary government and its component units. Accordingly, the accompanying financial statements present the Board (a primary government).

Component units are legally separate organizations for which the elected officials of the primary government are financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity’s financial statements to be misleading or incomplete. Based on the application of these criteria, there are no component units which should be included as part of the financial reporting entity of the Board.

B. Government-Wide and Fund Financial Statements

Government-Wide Financial Statements

The Statement of Net Position and the Statement of Activities display information about the Board. These statements include the financial activities of the overall government. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

Notes to the Financial Statements

For the Year Ended September 30, 2018

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the Board's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. The Board does not allocate indirect expenses to the various functions. Program revenues include (a) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or program and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements

The fund financial statements provide information about the Board's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The Board reports the following major governmental funds:

- ◆ **General Fund** – The General Fund is the primary operating fund of the Board. It is used to account for all financial resources except those required to be accounted for in another fund. The Board primarily receives revenues from the Education Trust Fund (ETF) and local taxes. Amounts appropriated from the ETF were allocated to the school board on a formula basis.
- ◆ **Special Revenue Fund** – This fund is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. Various federal and local funding sources are included in this fund. Some of the significant federal funding sources include the federal funds that are received for Special Education, Title I, and the Child Nutrition Program in addition to various smaller grants, which are required to be spent for the purposes of the applicable federal grants. Also included in this fund are the public and non-public funds received by the local schools which are generally not considered restricted or committed.
- ◆ **Debt Service Fund** – This fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest and the accumulation of resources for principal and interest payments maturing in future years.
- ◆ **Capital Projects Fund** – This fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlay, including the acquisition or construction of capital facilities and other capital assets.

Notes to the Financial Statements

For the Year Ended September 30, 2018

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash flows. Nonexchange transactions, in which the Board gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Board considers revenues to be available if they are collected within sixty (60) days of the end of the current fiscal year. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. General long-term debt issued and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the Board funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the Board's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balances

1. Deposits and Investments

Cash and cash equivalents include cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

Statutes authorize the Board to invest in obligations of the U. S. Treasury, obligations of any state of the United States, general obligations of any Alabama county or city board of education secured by the pledged of the three-mill school tax and certificates of deposit. Investments are reported at fair value, with the exception of certificates of deposit, which are reported at cost.

Notes to the Financial Statements

For the Year Ended September 30, 2018

2. Receivables

Millage rates for property taxes are levied at the first regular meeting of the County Commission in February of each year. Property is assessed for taxation as of October 1 of the preceding year based on the millage rates established by the County Commission. Property taxes are due and payable the following October 1 and are delinquent after December 31. Amounts receivable, net of estimated refunds and estimated uncollectible amounts, are recorded for the property taxes levied in the current year. However, since the amounts are not available to fund current year operations, the revenue is deferred and recognized in the subsequent fiscal year when the taxes are both due and collectible and available to fund operations.

Receivables due from other governments include amounts due from grantors for grants issued for specific programs.

Funding Agreement Receivable consists of amounts due from the City of Jackson pertaining to the construction of a new elementary school. Also associated with this receivable is Unavailable Revenue – Lease Interest.

3. Inventories

Inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

4. Restricted Assets

Certain restricted funds received from the Alabama Department of Education as well as unspent debt proceeds for capital projects and improvements are included in cash and cash equivalents on the financial statements. The Public School Fund Capital Projects and Fleet Renewal funding sources are restricted for use in various construction projects and the purchase of school buses.

5. Capital Assets

Capital assets, which include property and equipment, are reported in the government-wide financial statements. Such assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated fixed assets are valued at their estimated fair market value on the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Major outlays of capital assets and improvements are capitalized as projects are constructed.

Notes to the Financial Statements

For the Year Ended September 30, 2018

Depreciation on all assets is provided on the straight-line basis over the assets' estimated useful life. Capitalization thresholds (the dollar values above which asset acquisitions are added to the capital asset accounts) and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Capitalization Threshold	Estimated Useful Life
Land Improvements	\$50,000	20 years
Buildings	\$50,000	25 – 50 years
Building Improvements	\$50,000	5 – 30 years
Equipment and Furniture	\$ 5,000	5 – 20 years
Vehicles	\$ 5,000	8 – 10 years

6. Deferred Outflows of Resources

Deferred outflows of resources are reported in the government-wide financial statements. Deferred outflows of resources are defined as a consumption of net position by the government that is applicable to a future reporting period. Deferred outflows of resources increase net position, similar to assets.

7. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position. Warrants payable are reported net of the applicable warrant discount.

In the fund financial statements, the face amount of debt issued is reported as other financing sources.

8. Deferred Inflows of Resources

Deferred inflows of resources are reported in the government-wide and fund financial statements. Deferred inflows of resources are defined as an acquisition of net position/fund balances by the government that is applicable to a future reporting period. Deferred inflows of resources decrease net position/fund balances, similar to liabilities.

Notes to the Financial Statements

For the Year Ended September 30, 2018

9. Net Position/Fund Balances

Net position is reported on the government-wide financial statements and is required to be classified for accounting and reporting purposes into the following categories:

- ◆ **Net Investment in Capital Assets** – Capital assets minus accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction or improvement of those assets plus or minus any deferred outflows of resources and deferred inflows of resources that are attributable to those assets or related debt. Any significant unspent related debt proceeds and any deferred outflows or inflows at year-end related to capital assets are not included in this calculation.
- ◆ **Restricted** – Constraints imposed on net position by external creditors, grantors, contributors, laws or regulations of other governments, or law through constitutional provision or enabling legislation.
- ◆ **Unrestricted** – The net amount of assets, deferred outflows of resources, liabilities and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted portion of net position. Assignments and commitments of unrestricted net position should not be reported on the face of the Statement of Net Position.

Fund balance is reported in governmental funds in the fund financial statements under the following five categories:

- A. Nonspendable fund balances include amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. Examples of nonspendable fund balance reserves for which fund balance shall not be available for financing general operating expenditures include: inventories, prepaid items, and long-term receivables.
- B. Restricted fund balances consist of amounts that are subject to externally enforceable legal restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments; or through constitutional provisions or enabling legislation.
- C. Committed fund balances consist of amounts that are subject to a purpose constraint imposed by formal action or resolution of the Board, which is the highest level of decision-making authority, before the end of the fiscal year and that require the same level of formal action to remove or modify the constraint.
- D. Assigned fund balances consist of amounts that are intended to be used by the Board for specific purposes. The Board or its designee makes a determination of the assigned amounts of fund balance. Such assignments may not exceed the available (spendable, unrestricted, uncommitted) fund balance in any particular fund. Assigned fund balances require the same level of authority to remove the constraint.

Notes to the Financial Statements

For the Year Ended September 30, 2018

- E. Unassigned fund balances include all spendable amounts not contained in the other classifications. This portion of the total fund balance in the General Fund is available to finance operating expenditures.

When an expenditure is incurred for purposes for which both restricted and unrestricted (committed, assigned, or unassigned) amounts are available, the Board shall consider restricted amounts to be reduced first. When an expenditure is incurred for the purposes for which amounts in any of the unrestricted fund balance classifications could be used, the Board shall consider committed amounts to be reduced first, followed by assigned amounts and then unassigned amounts.

E. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, the Teachers' Retirement System of Alabama (the "Plan") financial statements are prepared using the economic resources measurement focus and accrual basis of accounting. Contributions are recognized as revenues when earned, pursuant to plan requirements. Benefits and refunds are recognized as revenues when due and payable in accordance with the terms of the Plan. Expenses are recognized when the corresponding liability is incurred, regardless of when the payment is made. Investments are reported at fair value. Financial statements are prepared in accordance with requirements of the Governmental Accounting Standards Board (GASB). Under these requirements, the Plan is considered a component unit of the State of Alabama and is included in the State's Comprehensive Annual Financial Report.

F. Other Postemployment Benefits (OPEB)

The Alabama Retired Education Employees' Health Care Trust (the "Trust") financial statements are prepared by using the economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Trust and additions to/deductions from the Trust's fiduciary net position. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due pursuant to plan requirements. Benefits are recognized when due and payable in accordance with the terms of the plan. Subsequent events were evaluated by management through the date the financial statements were issued.

Notes to the Financial Statements

For the Year Ended September 30, 2018

Note 2 – Stewardship, Compliance, and Accountability

A. Budgets

Budgets are adopted on a basis of accounting consistent with accounting principles generally accepted in the United States of America (GAAP) for the General Fund and the Special Revenue Fund with the exception of salaries and benefits, which are budgeted only to the extent expected to be paid rather than on the modified accrual basis of accounting. All other governmental funds adopt budgets on the modified accrual basis of accounting, with the exception of the Capital Projects Fund, which adopts project-length budgets. All appropriations lapse at fiscal year-end.

On or before October 1 of each year, each county board of education shall prepare and submit to the State Superintendent of Education the annual budget to be adopted by the County Board of Education. The Superintendent or County Board of Education shall not approve any budget for operations of the school for any fiscal year which shall show expenditures in excess of income estimated to be available plus any balances on hand.

B. Deficit Fund Balances/Net Position of Individual Funds

At September 30, 2018, the following governmental fund had a deficit fund balance:

General Fund	<u>\$990,363.19</u>
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The deficit in the General Fund is a result of the salary accrual adjustment. Salaries and benefits payable at September 30, 2018, are funded with an appropriation from the State of Alabama that is not legally available to the Board until October 1 and, therefore, is not reflected as revenue in the Board's financial statements as of September 30, 2018.

Notes to the Financial Statements

For the Year Ended September 30, 2018

Note 3 – Deposits

The custodial credit risk for deposits is the risk that, in the event of a bank failure, the Board will not be able to cover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Board's deposits at year-end were entirely covered by federal depository insurance or by the Security for Alabama Funds Enhancement Program (SAFE Program). The SAFE Program was established by the Alabama Legislature and is governed by the provisions contained in the *Code of Alabama 1975*, Sections 41-14A-1 through 41-14A-14. Under the SAFE Program all public funds are protected through a collateral pool administered by the Alabama State Treasurer's Office. Under this program, financial institutions holding deposits of public funds must pledge securities as collateral against those deposits. In the event of failure of a financial institution, securities pledged by that financial institution would be liquidated by the State Treasurer to replace the public deposits not covered by the Federal Deposit Insurance Corporation (FDIC). If the securities pledged fail to produce adequate funds, every institution participating in the pool would share the liability for the remaining balance. All of the Board's investments were in certificates of deposit. These certificates of deposit are classified as "Deposits" in order to determine insurance and collateralization. However, they are classified as "Investments" on the financial statements.

Note 4 – Receivables

On September 30, 2018, receivables for the Board's individual major funds are as follows:

	General Fund	Special Revenue Fund	Total
<u>Receivables:</u>			
Accounts	\$34,043.88	\$ 22,048.32	\$ 56,092.20
Intergovernmental		201,164.10	201,164.10
Total Receivables	<u>\$34,043.88</u>	<u>\$223,212.42</u>	<u>\$257,256.30</u>

Notes to the Financial Statements

For the Year Ended September 30, 2018

Note 5 – Capital Assets

Capital asset activity for the year ended September 30, 2018, was as follows:

	Balance 10/01/2017	Additions	Retirements (*)	Balance 09/30/2018
<u>Governmental Activities:</u>				
Capital Assets, Not Being Depreciated:				
Land	\$ 53,016.00	\$	\$	\$ 53,016.00
Construction in Progress	5,117,050.77		(5,117,050.77)	
Land Improvements – Inexhaustible	2,246,564.40			2,246,564.40
Total Capital Assets, Not Being Depreciated	7,416,631.17		(5,117,050.77)	2,299,580.40
Capital Assets Being Depreciated:				
Land Improvements – Exhaustible	357,495.54	40,230.24		397,725.78
Buildings	36,849,539.05	25,150.00		36,874,689.05
Buildings Improvements	3,324,605.92	7,228,062.00		10,552,667.92
Equipment and Furniture	6,051,921.42	58,491.06	(2,103,964.64)	4,006,447.84
Equipment Under Capital Lease	3,273,097.75			3,273,097.75
Total Capital Assets Being Depreciated	49,856,659.68	7,351,933.30	(2,103,964.64)	55,104,628.34
Less Accumulated Depreciation for:				
Land Improvements – Exhaustible	(217,219.29)	(10,490.30)		(227,709.59)
Buildings	(14,165,792.34)	(853,583.43)		(15,019,375.77)
Buildings Improvements	(1,738,544.59)	(296,114.88)		(2,034,659.47)
Equipment and Furniture	(5,283,237.31)	(130,158.40)	2,360,029.77	(3,053,365.94)
Equipment Under Capital Lease	(558,605.53)	(252,898.73)		(811,504.26)
Total Accumulated Depreciation	(21,963,399.06)	(1,543,245.74)	2,360,029.77	(21,146,615.03)
Total Capital Assets Being Depreciated, Net	27,893,260.62	5,808,687.56	256,065.13	33,958,013.31
Total Governmental Activities Capital Assets, Net	\$ 35,309,891.79	\$ 5,808,687.56	\$(4,860,985.64)	\$ 36,257,593.71
(*) \$5,117,050.77 was reclassified from Construction in Progress to Building Improvements.				

Depreciation expense was charged to functions/programs of the primary government as follows:

	Current Year Depreciation Expense
<u>Governmental Activities:</u>	
Instruction	\$1,061,027.28
Instructional Support	24,890.50
Operation and Maintenance	19,103.49
Auxiliary Services:	
Student Transportation	342,581.44
Food Service	90,256.99
General Administrative and Central Support	5,386.04
Total Depreciation Expense – Governmental Activities	<u>\$1,543,245.74</u>

Notes to the Financial Statements

For the Year Ended September 30, 2018

Note 6 – Defined Benefit Pension Plan

A. Plan Description

The Teachers' Retirement System of Alabama (TRS), a cost-sharing multiple-employer public employee retirement plan (the "Plan"), was established as of September 15, 1939, under the provisions of Act Number 419, Acts of Alabama 1939, for the purpose of providing retirement allowances and other specified benefits for qualified persons employed by State-supported educational institutions. The responsibility for the general administration and operation of the TRS is vested in its Board of Control. The TRS Board of Control consists of 15 trustees. The Plan is administered by the Retirement Systems of Alabama (RSA). The *Code of Alabama 1975*, Section 16-25-2, grants the authority to establish and amend the benefit terms to the TRS Board of Control. The Plan issues a publicly available financial report that can be obtained at www.rsa-al.gov.

B. Benefits Provided

State law establishes retirement benefits as well as death and disability benefits and any ad hoc increase in postretirement benefits for the TRS. Benefits for TRS members vest after 10 years of creditable service. TRS members who retire after age 60 with 10 years or more of creditable service or with 25 years of service (regardless of age) are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, members of the TRS are allowed 2.0125% of their average final compensation (highest 3 of the last 10 years) for each year of service.

Act Number 2012-377, Acts of Alabama, established a new tier of benefits (Tier 2) for members hired on or after January 1, 2013. Tier 2 TRS members are eligible for retirement after age 62 with 10 years or more of creditable service and are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, Tier 2 members of the TRS are allowed 1.65% of their average final compensation (highest 5 of the last 10 years) for each year of service. Members are eligible for disability retirement if they have 10 years of creditable service, are currently in-service, and determined by the RSA Medical Board to be permanently incapacitated from further performance of duty. Preretirement death benefits are calculated and paid to the beneficiary based on the member's age, service credit, employment status and eligibility for retirement.

Notes to the Financial Statements

For the Year Ended September 30, 2018

C. Contributions

Covered members of the TRS contributed 5% of earnable compensation to the TRS as required by statute until September 30, 2011. From October 1, 2011 to September 30, 2012, covered members of the TRS were required by statute to contribute 7.25% of earnable compensation. Effective October 1, 2012, covered members of the TRS are required by statute to contribute 7.50% of earnable compensation. Certified law enforcement, correctional officers, and firefighters of the TRS contributed 6% of earnable compensation as required by statute until September 30, 2011. From October 1, 2011 to September 30, 2012, certified law enforcement, correctional officers, and firefighters of the TRS were required by statute to contribute 8.25% of earnable compensation. Effective October 1, 2012, certified law enforcement, correctional officers, and firefighters of the TRS are required by statute to contribute 8.50% of earnable compensation.

Tier 2 covered members of the TRS contribute 6% of earnable compensation to the TRS as required by statute. Tier 2 certified law enforcement, correctional officers, and firefighters of the TRS are required by statute to contribute 7% of earnable compensation.

Participating employers' contractually required contribution rate for the year ended September 30, 2018, was 12.24% of annual pay for Tier 1 members and 11.01% of annual pay for Tier 2 members. These required contribution rates are a percent of annual payroll, actuarially determined as an amount that, when combined with member contributions, is expected to finance the costs of benefits earned by members during the year, with an additional amount to finance any unfunded accrued liability. Total employer contributions to the pension plan from the Board were \$1,712,007.30 for the year ended September 30, 2018.

D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At September 30, 2018, the Board reported a liability of \$21,634,000.00 for its proportionate share of the collective net pension liability. The collective net pension liability was measured as of September 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of September 30, 2016. The Board's proportion of the collective net pension liability was based on the employers' shares of contributions to the pension plan relative to the total employer contributions of all participating TRS employers. At September 30, 2017, the Board's proportion was 0.220112%, which was a decrease of 0.007664% from its proportion measured as of September 30, 2016.

Notes to the Financial Statements

For the Year Ended September 30, 2018

For the year ended September 30, 2018, the Board recognized pension expense of \$1,304,000.00. At September 30, 2018, the Board reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$	\$ 927,000.00
Changes of assumptions	1,291,000.00	
Net difference between projected and actual earnings on pension plan investments		1,293,000.00
Changes in proportion and differences between Employer contributions and proportionate share of contributions		1,703,000.00
Employer contributions subsequent to the measurement date	1,712,007.30	
Total	<u>\$3,003,007.30</u>	<u>\$3,923,000.00</u>

The \$1,712,007.30 reported as deferred outflows of resources related to pensions resulting from Board contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending:	
September 30, 2019	\$(766,000)
2020	\$(368,000)
2021	\$(823,000)
2022	\$(623,000)
2023	\$ (52,000)
Thereafter	\$

E. Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of September 30, 2016, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75%
Investment Rate of Return (*)	7.75%
Projected Salary Increases	3.25% - 5.00%
(*) Net of pension plan investment expense	

Notes to the Financial Statements

For the Year Ended September 30, 2018

Mortality rates were based on the RP-2000 White Collar Mortality Table projected to 2020 using Scale BB and adjusted 115% for males and 112% for females age 78 and older. The rates of disabled mortality were based on the RP-2000 Disabled Mortality Table projected to 2020 using Scale BB and adjusted 105% for males and 120% for females.

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of geometric real rates of return for each major asset class are as follows:

	Target Allocation	Long-Term Expected Rate of Return (*)
Fixed Income	17.00%	4.40%
U. S. Large Stocks	32.00%	8.00%
U. S. Mid Stocks	9.00%	10.00%
U. S. Small Stocks	4.00%	11.00%
International Developed Market Stocks	12.00%	9.50%
International Emerging Market Stocks	3.00%	11.00%
Alternatives	10.00%	10.10%
Real Estate	10.00%	7.50%
Cash	3.00%	1.50%
Total	<u>100.00%</u>	
(*) Net assumed rate of inflation of 2.50%		

F. Discount Rate

The discount rate used to measure the total pension liability was 7.75%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Notes to the Financial Statements

For the Year Ended September 30, 2018

G. Sensitivity of the Board's Proportionate Share of the Collective Net Pension Liability to Changes in the Discount Rate

The following table presents the Board's proportionate share of the collective net pension liability calculated using the discount rate of 7.75%, as well as what the Board's proportionate share of the collective net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.75%) or 1-percentage-point higher (8.75%) than the current rate:

	1% Decrease (6.75%)	Current Rate (7.75%)	1% Increase (8.75%)
The Board's proportionate share of collective net pension liability	\$29,840	\$21,634	\$14,692
(Dollar amounts in thousands)			

H. Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued RSA Comprehensive Annual Report for the fiscal year ended September 30, 2017. The supporting actuarial information is included in the GASB Statement Number 67 Report for the TRS prepared as of September 30, 2017. The auditor's report dated August 20, 2018, on the total pension liability, total deferred outflows of resources, total deferred inflows of resources, total pension expense for the sum of all participating entities as of September 30, 2017, along with supporting schedules is also available. The additional financial and actuarial information is available at www.rsa-al.gov.

Note 7 – Other Postemployment Benefits (OPEB)

A. Plan Description

The Alabama Retired Education Employees' Health Care Trust (the "Trust") is a cost-sharing multiple-employer defined benefit postemployment healthcare plan that administers healthcare benefits to the retirees of participating state and local educational institutions. The Trust was established under the Alabama Retiree Health Care Funding Act of 2007 which authorized and directed the Public Education Employees' Health Insurance Board (PEEHIB) to create an irrevocable trust to fund postemployment healthcare benefits to retirees participating in the Public Education Employees' Health Insurance Plan (PEEHIP). Active and retiree health insurance benefits are paid through the PEEHIP. In accordance with GASB, the Trust is considered a component unit of the State of Alabama (the "State") and is included in the State's Comprehensive Annual Financial Report.

Notes to the Financial Statements

For the Year Ended September 30, 2018

The PEEHIP was established in 1983 pursuant to the provisions of the *Code of Alabama 1975*, Title 16, Chapter 25A (Act Number 83-455, Acts of Alabama) to provide a uniform plan of health insurance for active and retired employees of state and local educational institutions which provide instruction at any combination of grades K-14 (collectively, eligible employees), and to provide a method for funding the benefits related to the Plan. The four-year universities participate in the plan with respect to their retired employees, and are eligible and may elect to participate in the plan with respect to their active employees. Responsibility for the establishment of the health insurance plan and its general administration and operations is vested in the PEEHIB. The PEEHIB is a corporate body for purposes of management of the health insurance plan. The *Code of Alabama 1975*, Section 16-25A-4, provides the PEEHIB with the authority to amend the benefit provisions in order to provide reasonable assurance of stability in future years for the plan. All assets of the PEEHIP are held in trust for the payment of health insurance benefits. The Teachers' Retirement System of Alabama (TRS) has been appointed as the administrator of the PEEHIP and, consequently, serves as the administrator of the Trust.

B. Benefits Provided

PEEHIP offers a basic hospital medical plan to active members and non-Medicare eligible retirees. Benefits include inpatient hospitalization for a maximum of 365 days without a dollar limit, inpatient rehabilitation, outpatient care, physician services, and prescription drugs.

Active employees and non-Medicare eligible retirees who do not have Medicare eligible dependents can enroll in a health maintenance organization (HMO) in lieu of the basic hospital medical plan. The HMO includes hospital medical benefits, dental benefits, vision benefits, and an extensive formulary. However, participants in the HMO are required to receive care from a participating physician in the HMO plan.

The PEEHIP offers four optional plans (Hospital Indemnity, Cancer, Dental, and Vision) that may be selected in addition to or in lieu of the basic hospital medical plan or HMO. The Hospital Indemnity Plan provides a per-day benefit for hospital confinement, maternity, intensive care, cancer, and convalescent care. The Cancer Plan covers cancer disease only and benefits are provided regardless of other insurance. Coverage includes a per-day benefit for each hospital confinement related to cancer. The Dental Plan covers diagnostic and preventative services, as well as basic and major dental services. Diagnostic and preventative services include oral examinations, teeth cleaning, x-rays, and emergency office visits. Basic and major services include fillings, general aesthetics, oral surgery not covered under a Group Medical Program, periodontics, endodontics, dentures, bridgework, and crowns. Dental services are subject to a maximum of \$1,250 per year for individual coverage and \$1,000 per person per year for family coverage. The Vision Plan covers annual eye examinations, eye glasses, and contact lens prescriptions.

Notes to the Financial Statements

For the Year Ended September 30, 2018

PEEHIP members may opt to elect the PEEHIP Supplemental Plan as their hospital medical coverage in lieu of the PEEHIP Hospital Medical Plan. The PEEHIP Supplemental Plan provides secondary benefits to the member's primary plan provided by another employer. Only active and non-Medicare retiree members and dependents are eligible for the PEEHIP Supplemental Plan. There is no premium required for this plan, and the plan covers most out-of-pocket expenses not covered by the primary plan. The plan cannot be used as a supplement to Medicare, the PEEHIP Hospital Medical Plan, or the State or Local Governmental Plans administered by the State Employees' Insurance Board (SEIB).

Effective January 1, 2017, Medicare eligible members and Medicare eligible dependents who are covered on a retiree contract were enrolled in the United Healthcare Group Medicare Advantage plan for PEEHIP retirees. The MAPDP plan is fully insured by United Healthcare and members are able to have all of their Medicare Part A, Part B, and Part D (prescription drug coverage) in one convenient plan. With the United Healthcare Plan for PEEHIP, retirees can continue to see their same providers with no interruption and see any doctor who accepts Medicare on a national basis. Retirees have the same benefits in and out-of-network and there is no additional retiree cost share if a retiree uses an out-of-network provider and no balance billing from the provider.

C. Contributions

The *Code of Alabama 1975*, Section 16-25A-8, and the *Code of Alabama 1975*, Section 16-25A-8.1, provide the PEEHIB with the authority to set the contribution requirements for plan members and the authority to set the employer contribution requirements for each required class, respectively. Additionally, the PEEHIB is required to certify to the Governor and the Legislature, the amount, as a monthly premium per active employee, necessary to fund the coverage of active and retired member benefits for the following fiscal year. The Legislature then sets the premium rate in the annual appropriation bill.

For employees who retired after September 30, 2005, but before January 1, 2012, the employer contribution of the health insurance premium set forth by the PEEHIB for each retiree class is reduced by 2% for each year of service less than 25 and increased by 2% percent for each year of service over 25 subject to adjustment by the PEEHIB for changes in Medicare premium costs required to be paid by a retiree. In no case does the employer contribution of the health insurance premium exceed 100% of the total health insurance premium cost for the retiree.

Notes to the Financial Statements

For the Year Ended September 30, 2018

For employees who retired after December 31, 2011, the employer contribution to the health insurance premium set forth by the PEEHIB for each retiree class is reduced by 4% for each year of service less than 25 and increased by 2% for each year over 25, subject to adjustment by the PEEHIB for changes in Medicare premium costs required to be paid by a retiree. In no case does the employer contribution of the health insurance premium exceed 100% of the total health insurance premium cost for the retiree. For employees who retired after December 31, 2011, who are not covered by Medicare, regardless of years of service, the employer contribution to the health insurance premium set forth by the PEEHIB for each retiree class is reduced by a percentage equal to 1% multiplied by the difference between the Medicare entitlement age and the age of the employee at the time of retirement as determined by the PEEHIB. This reduction in the employer contribution ceases upon notification to the PEEHIB of the attainment of Medicare coverage.

D. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At September 30, 2018, the Board reported a liability of \$20,696,307 for its proportionate share of the collective net OPEB liability. The collective net OPEB liability was measured as of September 30, 2017, and the total OPEB liability used to calculate the collective net OPEB liability was determined by an actuarial valuation as of September 30, 2016. The Board's proportion of the collective net OPEB liability was based on a projection of the Board's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating employers, actuarially determined. At September 30, 2017, the Board's proportion was 0.278647%, which was a decrease of 0.023575% from its proportion measured as of September 30, 2016.

For the year ended September 30, 2018, the Board recognized OPEB expense of \$946,249.00, with no special funding situations. At September 30, 2018, the Board reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes of Assumptions	\$	\$2,148,896.00
Net difference between projected and actual earnings on OPEB plan investments		110,189.00
Changes in proportion and differences between employer contributions and proportionate share of contributions		1,589,611.00
Employer contributions subsequent to the measurement date	687,359.87	
Total	<u>\$687,359.87</u>	<u>\$3,848,696.00</u>

Notes to the Financial Statements

For the Year Ended September 30, 2018

The \$687,359.87 reported as deferred outflows of resources related to OPEB resulting from the Board's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended September 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending:	
September 30, 2019	\$(742,367)
2020	\$(742,367)
2021	\$(742,367)
2022	\$(742,367)
2023	\$(714,820)
Thereafter	\$(164,408)

E. Actuarial Assumptions

The total OPEB liability was determined by an actuarial valuation as of September 30, 2016, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75%
Projected Salary Increases (*)	3.25% - 5.00%
Long-Term Investment Rate of Return (**)	7.25%
Municipal Bond Index Rate at the Measurement Date	3.57%
Municipal Bond Index Rate at the Prior Measurement Date	2.93%
Projected Year for Fiduciary Net Position (FNP) to be Depleted	2042
Single Equivalent Interest Rate the Measurement Date	4.63%
Single Equivalent Interest Rate the Prior Measurement Date	4.01%
Healthcare Cost Tread Rate:	
Pre-Medicare Eligible	7.75%
Medicare Eligible	5.00%
Ultimate Trend Rate:	
Pre-Medicare Eligible	5.00%
Medicare Eligible	5.00%
Year of Ultimate Trend Rate	2022
(*) Includes 3.00% wage inflation.	
(**) Compounded annually, net of investment expense and includes inflation.	

Mortality rates for the period after service retirement are according to the RP-2000 White Collar Mortality Table projected to 2020 using scale BB and adjusted 115% for all ages for males and 112% for ages 78 and over for females. The rates of disabled mortality were based on the RP-2000 Disabled Mortality Table projected to 2020 using scale BB and adjusted 105% for males and 120% for females.

Notes to the Financial Statements

For the Year Ended September 30, 2018

There were no ad hoc postemployment benefit changes, including ad hoc cost of living adjustments, during fiscal year 2017.

The decremental assumptions used in the valuation were selected based on the actuarial experience study prepared as of September 30, 2015, submitted to and adopted by the TRS Board on September 13, 2016.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the September 30, 2016, valuation were based on a review of recent plan experience done concurrently with the September 30, 2016, valuation.

The long-term expected return on plan assets is to be reviewed as part of regular experience studies prepared every five years, in conjunction with similar analysis for the TRS. Several factors should be considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation), as developed for each major asset class. These ranges should be combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The long-term expected rate of return on the OPEB plan investments is determined based on the allocation of assets by asset class and by the mean and variance of real returns. The target asset allocation and best estimates of expected geometric real rates of return for each major asset class is summarized below:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return (*)
Fixed Income	30.00%	4.40%
U. S. Large Stocks	38.00%	8.00%
U. S. Mid Stocks	8.00%	10.00%
U. S. Small Stocks	4.00%	11.00%
International Developed Market Stocks	15.00%	9.50%
Cash	5.00%	1.50%
Total	<u>100.00%</u>	
(*) Geometric mean, includes 2.5% inflation		

Notes to the Financial Statements

For the Year Ended September 30, 2018

F. Discount Rate

The discount rate, also known as the Single Equivalent Interest Rate (SEIR), as described by GASB Statement Number 74, used to measure the total OPEB liability at September 30, 2017, was 4.63%. The discount rate used to measure the total OPEB liability at the prior measurement date was 4.01%. Premiums paid to the Public Education Employees' Health Insurance Board for active employees shall include an amount to partially fund the cost of coverage for retired employees. The projection of cash flows used to determine the discount rate assumed that plan contributions will be made at the current contribution rates. Each year, the State specifies the monthly employer rate that participating school systems must contribute for each active employee. Approximately 27.08% of the employer contributions were used to assist in funding retiree benefit payments in 2016 and it is assumed that the amount will increase by 3.00% per year and continue into the future. The discount rate determination will use a municipal bond rate to the extent the trust is projected to run out of money before all benefits are paid. The rate used for this purpose is the monthly average of the Bond Buyers General Obligation 20-year Municipal Bond Index Rate. Therefore, the projected future benefit payments for all current plan members were projected through 2115. The long-term rate of return is used until the assets are expected to be depleted in 2042, after which the municipal bond rate is used.

G. Sensitivity of the Board's Proportionate Share of the Collective Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following table presents the Board's proportionate share of the collective net OPEB liability of the Trust calculated using the current healthcare trend rate, as well as what the collective net OPEB liability would be if calculated using one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (6.75% Decreasing to 4% for Pre-Medicare, 4% for Medicare Eligible, and 1% for Optional Plans)	Current Healthcare Trend Rate (7.75% Decreasing to 5% for Pre-Medicare, 5% for Medicare Eligible, and 2% for Optional Plans)	1% Increase (8.75% Decreasing to 6% for Pre-Medicare, 6% for Medicare Eligible, and 3% for Optional Plans)
Board's proportionate share of collective net OPEB liability	\$16,710	\$20,696	\$25,840
(Dollars amounts in thousands)			

Notes to the Financial Statements

For the Year Ended September 30, 2018

The following table presents the Board's proportionate share of the collective net OPEB liability of the Trust calculated using the discount rate of 4.63%, as well as what the collective net OPEB liability would be if calculated using one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (3.63%)	Current Rate (4.63%)	1% Increase (5.63%)
Board's proportionate share of collective net OPEB liability	\$25,018	\$20,696	\$17,252
(Dollar amounts in thousands)			

H. OPEB Plan Fiduciary Net Position

Detailed information about the OPEB plan's fiduciary net position is located in the Trust's financial statements for the fiscal year ended September 30, 2017. The supporting actuarial information is included in the GASB Statement Number 74 Report for PEEHIP prepared as of September 30, 2017. Additional financial and actuarial information is available at www.rsa-al.gov.

Notes to the Financial Statements

For the Year Ended September 30, 2018

Note 8 – Lease Obligations

Capital Leases

The Board is obligated under certain leases accounted for as capital leases. Equipment under capital lease totaled \$3,273,097.75 at September 30, 2018. If the Board completes the lease payments according to the schedules below, which is the stated intent of the Board, ownership of the leased equipment will pass to the Board. Until that time, the leased equipment will be identified separately on the balance sheet. The following are schedules of future minimum lease payments under capital leases, together with the net present value of the minimum lease payments as of September 30, 2018:

Fiscal Year Ending	Governmental Activities
September 30, 2019	\$ 364,101.49
2020	257,001.21
2021	228,642.74
2022	190,261.89
2023	190,261.89
2024-2027	761,047.58
Total Minimum Lease Payments	1,991,316.80
Less: Amount Representing Interest	244,037.23
Present Value of Net Minimum Lease Payments	\$1,747,279.57

Note 9 – Long-Term Debt

On September 1, 2012, the Board issued \$7,665,000.00 in Tax Anticipation Refunding Warrants with interest rates of 2.00 to 3.10 percent. The purpose of the debt is for the refunding and retiring the Series 2006 Warrants.

On November 1, 2013, the Board issued \$9,355,000.00 in Tax Anticipation Refunding Warrants with interest rates of 1.40 to 4.12 percent. The purpose of the debt was for the partial refunding of the 2004 Funding Agreement and to finance the construction of a new Joe M. Gillmore Elementary School. As part of this warrant issuance, the Board entered into a funding agreement [reflected as Funding Agreement Receivable] with the City of Jackson for amounts approximating one-half of the interest accruing on those 2013 warrants referable to financing the costs of the construction of the new school.

On April 1, 2015, the Board issued \$2,805,000.00 in School Tax Warrants, Series 2015 with interest rates of 2.50 to 3.50 percent. The purpose of the debt was for the current refunding of the remaining amount of the 2004 Funding Agreement and also to finance the costs of capital improvements to one or more of the schools operated by the Board.

Notes to the Financial Statements

For the Year Ended September 30, 2018

On August 1, 2016, the Board issued a Revenue Warrant for \$461,298.00 with an interest rate of 2.11% for the purpose of purchasing buses.

In May 2017, the Board issued School Tax Warrants, Series 2017 for \$7,755,000.00 with interest rates of 1.400% to 3.375% for the purposes of (i) paying the costs of acquiring, constructing and installing energy savings improvements and related equipment in school buildings, (ii) paying capitalized interest on the Series 2017 Warrants through August 1, 2018, and (iii) paying the costs of the issuance of the Series 2017 Warrants.

The following is a summary of long-term debt transactions for the Board for the year ended September 30, 2018:

	Debt Outstanding 10/01/2017 (*)	Issued/ Increased	Repaid/ Decreased	Debt Outstanding 09/30/2018	Amounts Due Within One Year
Governmental Activities:					
Warrants Payable:					
Tax Anticipation Refunding Warrants, 2012	\$ 5,795,000.00	\$	\$ (385,000.00)	\$ 5,410,000.00	\$ 390,000.00
Tax Anticipation Warrants, 2013	9,115,000.00		(170,000.00)	8,945,000.00	170,000.00
School Tax Warrants, 2015	2,805,000.00			2,805,000.00	
Revenue Warrant, 2016	388,423.09		(74,411.74)	314,011.35	76,026.29
School Tax Warrants, 2017	7,755,000.00			7,755,000.00	100,000.00
Total Warrants Payable	25,858,423.09		(629,411.74)	25,229,011.35	736,026.29
Other Liabilities:					
Capital Lease Contract Payable	2,050,231.91		(302,952.34)	1,747,279.57	311,727.68
Net Pension Liability	24,659,000.00		(3,025,000.00)	21,634,000.00	
Net OPEB Liability	24,275,188.00		(3,578,881.00)	20,696,307.00	
Total Other Liabilities	26,709,231.91		(6,906,833.34)	44,077,586.57	311,727.68
Total Governmental Activities Long-Term Liabilities	\$76,842,843.00	\$	\$(7,536,245.08)	\$69,306,597.92	\$1,047,753.97
(*) The beginning balance was restated due to the implementation of GASB Statement 75 – see Note 12.					

Payments on the 2012, 2013, 2015 and 2017 Warrants Payable are made by the Debt Service Fund with Public School funds and local revenues. Payments on the Capital Lease Contracts Payable and the 2016 Warrant are made with fleet renewal funds and local revenues.

Notes to the Financial Statements

For the Year Ended September 30, 2018

The following is a schedule of debt service requirements to maturity:

Fiscal Year Ending	Warrants Payable		Capital Leases		Total Principal and Interest Requirements to Maturity
	Principal	Interest	Principal	Interest	
September 30, 2019	\$ 736,026.29	\$ 835,369.71	\$ 311,727.68	\$ 52,373.81	\$ 1,935,497.49
2020	757,638.78	821,647.22	213,548.09	43,453.12	1,836,287.21
2021	784,313.66	805,679.84	191,756.26	36,886.48	1,818,636.24
2022	801,032.62	788,000.58	159,238.56	31,023.33	1,779,295.09
2023	750,000.00	768,872.52	164,033.63	26,228.26	1,709,134.41
2024-2028	4,210,000.00	3,527,356.95	706,975.35	54,072.23	8,498,404.53
2029-2033	5,195,000.00	2,855,565.05			8,050,565.05
2034-2038	5,985,000.00	1,871,955.04			7,856,955.04
2039-2043	6,010,000.00	630,884.41			6,640,884.41
Totals	\$25,229,011.35	\$12,905,331.32	\$1,747,279.57	\$244,037.23	\$40,125,659.47

Pledged Revenues

In 2012, the Board issued Tax Anticipation Refunding Warrants, Series 2012, in the amount of \$7,665,000.00. The Board pledged to repay the warrants from the special county tax (\$491,631.40) along with other ad valorem taxes (\$3,517,944.17) received from the Revenue Commissioner. Future revenues of \$6,381,001.25 are pledged to repay the principal and interest on the 2012 warrants at September 30, 2018. Funds in the amount of \$530,910.00 were used to pay principal and interest on the debt during the 2018 fiscal year. The Tax Anticipation Refunding Warrants, Series 2012 will mature in fiscal year 2030.

In 2013, the Board issued Tax Anticipation Warrants, Series 2013, in the amount of \$9,355,000.00. The Board pledged to repay the warrants from the special county tax (\$491,631.40) along with other ad valorem taxes (\$3,517,944.17) received from the Revenue Commissioner. Future revenues of \$16,045,488.75 are pledged to repay the principal and interest on the 2013 warrants at September 30, 2018. Funds in the amount of \$556,317.50 were used to pay principal and interest on the debt during the 2018 fiscal year. The Tax Anticipation Warrants, Series 2013 will mature in fiscal year 2043.

In 2015, the Board issued School Tax Warrants, Series 2015, in the amount of \$2,805,000.00. The Board pledged to repay the warrants from the special county tax (\$491,631.40) along with other ad valorem taxes (\$3,517,944.17) received from the Revenue Commissioner. Future revenues of \$3,996,040.72 are pledged to repay the principal and interest on the 2015 warrants at September 30, 2018. Funds in the amount of \$85,473.76 were used to pay interest on the debt during the 2018 fiscal year. The School Tax Warrants, Series 2015 will mature in fiscal year 2037.

Notes to the Financial Statements

For the Year Ended September 30, 2018

In 2016, the Board issued a Revenue Warrant, in the amount of \$461,298.00 for the purposes of purchasing buses. The Board pledged to repay the warrant from its fleet renewal allocation received from the Alabama Department of Education. Future revenues of \$330,996.12 are pledged to repay principal and interest on the 2016 warrant at September 30, 2018. Funds in the amount of \$82,721.30 were used to pay principal and interest on the debt during the 2018 fiscal year. The 2016 Warrant will mature in fiscal year 2022.

In 2017, the Board issued School Tax Warrants, Series 2017, in the amount of \$7,755,000.00. The Board pledged to repay the warrants from the special county tax (\$491,631.40) along with other ad valorem taxes (\$3,517,944.17) received from the Revenue Commissioner. Future revenues of \$11,380,815.83 are pledged to repay the principal and interest on the 2017 warrants at September 30, 2018. Funds in the amount of \$220,526.26 were used to pay interest on the debt during the 2018 fiscal year. The School Tax Warrants, Series 2017 will mature in fiscal year 2042.

Note 10 – Risk Management

The Board is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Board has insurance for its buildings and contents through the State Insurance Fund (SIF) part of the State of Alabama, Department of Finance, Division of Risk Management, which operates as a common risk management and insurance program for state owned properties and county boards of education. The Board pays an annual premium based on the amount of coverage requested. The SIF is self-insured up to \$3.5 million per occurrence and purchases commercial insurance for claims in excess of \$3.5 million. Errors and omissions insurance is purchased from the Alabama Trust for Boards of Education (ATBE), a public entity risk pool. The ATBE collects the premiums and purchases excess insurance for any amount of coverage requested by pool participants in excess of the coverage provided by the pool. The Board purchases automobile liability insurance from a commercial firm. Employee health insurance is provided through the Public Education Employees' Health Insurance Fund (PEEHIF), administered by the Public Education Employees' Health Insurance Board (PEEHIB). The PEEHIF was established to provide a uniform plan of health insurance for current and retired employees of state educational institutions and is self-sustaining. Monthly premiums for employee and dependent coverage are determined annually by the plan's actuary and are based on anticipated claims in the upcoming year, considering any remaining fund balance on hand available for claims. The Board contributes a specified amount monthly to the PEEHIF for each employee of state educational institutions. The Board's contribution is applied against the employees' premiums for the coverage selected and the employee pays any remaining premium.

Settled claims resulting from these risks have not exceeded the Board's coverage in any of the past three fiscal years.

Notes to the Financial Statements

For the Year Ended September 30, 2018

The Board does not have insurance coverage of job-related injuries. Board employees who are injured while on the job are entitled to salary and fringe benefits of up to ninety working days in accordance with the *Code of Alabama 1975*, Section 16-1-18.1(d). Any unreimbursed medical expenses and costs which the employee incurs as a result of an on-the-job injury may be filed for reimbursement with the State Board of Adjustment.

Note 11 – Interfund Transfers

The amounts of interfund transfers during the fiscal year ended September 30, 2018, were as follows:

	Transfers Out		
	General Fund	Special Revenue Fund	Totals
Transfers In:			
General Fund	\$	\$166,078.31	\$ 166,078.31
Special Revenue Fund	573,183.99		573,183.99
Debt Service Fund	494,658.67		494,658.67
Totals	<u>\$1,067,842.66</u>	<u>\$166,078.31</u>	<u>\$1,233,920.97</u>

The Board typically used transfers to fund ongoing operating subsidies, to recoup certain expenditures paid on-behalf of the local schools, and to transfer the portion from the General Fund to the Debt Service Fund to service current-year debt requirements.

Notes to the Financial Statements

For the Year Ended September 30, 2018

Note 12 – Restatement

In fiscal year 2018, the Board adopted Governmental Accounting Standards Board Statement Number 75 (GASB Statement Number 75), *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB)*, as amended by GASB Statement Number 85, *Omnibus 2017*. The provisions of GASB Statement Number 75 establish accounting and financial reporting standards for postemployment benefits other than pensions that are provided to the employees of state and local governmental employers through OPEB plans that are administered through trusts. Implementation of this statement requires a restatement to beginning net position. The adoption of this statement has a significant impact on the Board's financial statements. For fiscal year 2018, the Board made prior period adjustments due to the adoption of GASB Statement Number 75 which required the restatement of the September 30, 2017, net position in Governmental Activities. The impact of the restatements are as follows:

	Governmental Activities
Governmental Activities, Net Position, September 30, 2017, as Previously Reported	\$(13,188,817.32)
Restatements Due to the Adoption of GASB Statement Number 75:	
Net OPEB Liability	(24,275,188.00)
Deferred Outflows of Resources	676,434.00
Governmental Activities, Net Position, September 30, 2017, as Restated	<u>\$(36,787,571.32)</u>

Required Supplementary Information

***Schedule of the Employer's Proportionate Share of the
Collective Net Pension Liability
For the Year Ended September 30, 2018
(Dollar amounts in thousands)***

	2018	2017
Employer's proportion of the collective net pension liability	0.220112%	0.227776%
Employer's proportionate share of the collective net pension liability \$	21,634 \$	24,659
Employer's covered payroll during the measurement period (*) \$	14,484 \$	14,447
Employer's proportionate share of the collective net pension liability as a percentage of its covered payroll	149.36%	170.69%
Plan fiduciary net position as a percentage of the total collective pension liability	71.50%	67.93%

(*) Employer's covered payroll during the measurement period is the total covered payroll (see GASB Statement Number 82). For fiscal year 2018, the measurement period is October 1, 2016 through September 30, 2017.

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

2016		2015	
0.236756%		0.248395%	
\$	24,778	\$	22,566
\$	14,960	\$	15,744
165.63%		143.33%	
67.51%		71.01%	

Schedule of the Employer's Contributions - Pensions
For the Year Ended September 30, 2018
(Dollar amounts in thousands)

	2018	2017
Contractually required contribution	\$ 1,712	\$ 1,723
Contributions in relation to the contractually required contribution	\$ 1,712	\$ 1,723
Contribution deficiency (excess)	\$	\$
Employer's covered payroll	\$ 14,162	\$ 14,484
Contributions as a percentage of covered payroll	12.09%	11.90%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

2016		2015	
\$	1,712	\$	1,747
\$	1,712	\$	1,747
\$		\$	
\$	14,447	\$	14,960
	11.85%		11.68%

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***Schedule of the Employer's Proportionate Share of the Collective
Net Other Postemployment Benefits (OPEB) Liability
Alabama Retired Education Employees' Health Care Trust
For the Year Ended September 30, 2018
(Dollar amounts in thousands)***

	2018
Board's proportion of the collective net OPEB liability	0.278647%
Board's proportionate share of the collective net OPEB liability	\$ 20,696
Board's covered-employee payroll during the measurement period (*)	\$ 14,908
Board's proportionate share of the collective net OPEB liability as a percentage of its covered-employee payroll	138.82%
Plan fiduciary net position as a percentage of the total collective OPEB liability	15.37%

(*) Employer's covered payroll during the measurement period is the total covered payroll.
For fiscal year 2018, the measurement period is October 1, 2016 through September 30, 2017.

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

***Schedule of the Employer's Contributions
Other Postemployment Benefits (OPEB)
Alabama Retired Education Employees' Health Care Trust
For the Year Ended September 30, 2018
(Dollar amounts in thousands)***

		2018
Contractually required contribution	\$	687
Contributions in relation to the contractually required contribution	\$	687
Contribution deficiency (excess)	\$	
Employer's covered-employee payroll	\$	14,638
Contributions as a percentage of covered payroll		4.69%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Notes to Required Supplementary Information for Other Postemployment Benefits (OPEB) For the Year Ended September 30, 2018

Changes in Actuarial Assumptions

In 2016, rates of withdrawal, retirement, disability, mortality, spouse coverage, and tobacco usage were adjusted to more closely reflect actual experience. In 2016, economic assumptions and the assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience. In 2016 and later, the expectation of retired life mortality was changed to the RP-2000 White Collar Mortality Table projected to 2020 using scale BB and adjusted 115% for all ages for males and 112% for ages 78 and over for females. The rate of disabled mortality were based on the RP-2000 Disabled Mortality Table projected to 2020 using Scale BB and adjusted 105% for males and 120% for females.

Recent Plan Changes

Effective January 1, 2017, Medicare eligible medical and prescription drug benefits are provided through the Medicare Advantage Part D (MAPD) plan.

The Health Plan was changed in 2017 to reflect the Affordable Care Act (ACA) maximum annual out-of-pocket amounts.

Method and Assumptions Used in Calculations of Actuarially Determined Contributions

The actuarially determined contribution rates in the schedule of employer contributions are calculated as of September 30, 2014, three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine the most recent contribution rate reported in that schedule:

Actuarial Cost Method	Projected Unit Credit
Amortization Method	Level percent of pay
Remaining Amortization Period	27 year, closed
Asset Valuation Method	Market Value of Assets
Inflation	3.00%
Healthcare Cost Trend Rate:	
Pre-Medicare Eligible	7.50%
Medicare Eligible	5.75%
Ultimate Trend Rate:	
Pre-Medicare Eligible	5.00%
Medicare Eligible	5.00%
Year of Ultimate Trend Rate	2019 for Pre-Medicare Eligible 2017 for Medicare Eligible
Investment Rate of Return	5.00%, including inflation

Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual - General Fund
For the Year Ended September 30, 2018

	Budgeted Amounts		Actual Amounts
	Original	Final	Budgetary Basis
<u>Revenues</u>			
State	\$ 15,854,677.00	\$ 16,203,339.84	\$ 16,257,492.08
Federal	2,000.00	2,000.00	171,027.38
Local	4,254,230.00	4,254,230.00	4,300,482.46
Other	109,735.00	124,047.83	288,917.05
Total Revenues	20,220,642.00	20,583,617.67	21,017,918.97
<u>Expenditures</u>			
Current:			
Instruction	11,316,161.00	11,419,589.69	11,356,759.64
Instructional Support	3,454,783.00	3,464,336.13	3,531,706.35
Operation and Maintenance	1,482,092.00	1,467,326.15	1,745,504.90
Auxiliary Services:			
Student Transportation	2,053,120.00	2,054,770.00	2,250,598.86
Food Service			2,244.99
General Administrative and Central Support	906,495.00	906,941.87	972,865.16
Other	145,974.00	256,474.00	283,582.32
Capital Outlay			19,804.06
Total Expenditures	19,358,625.00	19,569,437.84	20,163,066.28
Excess (Deficiency) of Revenues Over Expenditures	862,017.00	1,014,179.83	854,852.69
<u>Other Financing Sources (Uses)</u>			
Indirect Cost	220,376.64	225,883.53	227,800.03
Transfers In	137,798.55	91,892.00	166,078.31
Transfers Out	(1,336,364.00)	(1,119,458.39)	(1,067,842.66)
Total Other Financing Sources (Uses)	(978,188.81)	(801,682.86)	(673,964.32)
Net Change in Fund Balances	(116,171.81)	212,496.97	180,888.37
Fund Balances - Beginning of Year	537,500.00	601,762.03	601,762.03
Fund Balances - End of Year	\$ 421,328.19	\$ 814,259.00	\$ 782,650.40

	Budget to GAAP Differences	Actual Amounts GAAP Basis
	\$	\$ 16,257,492.08
		171,027.38
		4,300,482.46
		288,917.05
		<u>21,017,918.97</u>
(1)	109,538.67	11,247,220.97
(1)	13,984.16	3,517,722.19
(1)	266.04	1,745,238.86
(1)	(9,474.17)	2,260,073.03
		2,244.99
		972,865.16
(1)	4,016.45	279,565.87
		19,804.06
	<u>118,331.15</u>	<u>20,044,735.13</u>
	118,331.15	973,183.84
		227,800.03
		166,078.31
		<u>(1,067,842.66)</u>
		<u>(673,964.32)</u>
	118,331.15	299,219.52
(2)	<u>(1,891,344.74)</u>	<u>(1,289,582.71)</u>
	<u>\$ (1,773,013.59)</u>	<u>\$ (990,363.19)</u>

***Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual - General Fund
For the Year Ended September 30, 2018***

**Explanation of Differences Between Actual Amounts on Budgetary
Basis and Actual Amounts GAAP Basis:**

The Board budgets on the modified accrual basis of accounting with the following exception:

- (1) The Board budgets for salaries and benefits only to the extent expected to be paid, rather than on the modified accrual basis (GAAP).

Net Change in Fund Balance - Budget to GAAP

- (2) The amount reported as "fund balance" on the budgetary basis of accounting derives from the basis of accounting used in preparing the Board's budget. This amount differs from the fund balance reported in the Statement of Revenues, Expenditures and Changes in Fund Balances because of the cumulative effect of transactions such as those described above.

\$ 118,331.15

\$ 118,331.15

Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual - Special Revenue Fund
For the Year Ended September 30, 2018

	Budgeted Amounts		Actual Amounts
	Original	Final	Budgetary Basis
<u>Revenues</u>			
State	\$	\$	\$
Federal	4,267,055.53	4,542,360.57	4,152,102.57
Local	1,354,212.00	1,354,212.00	1,770,456.18
Other	56,000.00	56,000.00	53,839.29
Total Revenues	5,677,267.53	5,952,572.57	5,976,398.04
<u>Expenditures</u>			
Current:			
Instruction	1,645,916.24	1,863,151.53	1,796,131.22
Instructional Support	840,168.24	830,851.49	760,522.33
Operation and Maintenance	73,725.00	91,523.70	115,423.10
Auxiliary Services:			
Student Transportation	54,035.00	54,035.00	191,542.37
Food Service	2,727,329.21	2,731,493.71	2,647,706.85
General Administrative and Central Support	184,434.48	186,944.31	174,435.04
Other	449,131.57	456,131.57	668,071.42
Capital Outlay		38,742.00	63,837.00
Total Expenditures	5,974,739.74	6,252,873.31	6,417,669.33
Excess (Deficiency) of Revenues Over Expenditures	(297,472.21)	(300,300.74)	(441,271.29)
<u>Other Financing Sources (Uses)</u>			
Transfers In	978,534.00	728,534.00	573,183.99
Other Financing Sources			177.14
Transfers Out	(234,062.00)	(234,062.00)	(166,078.31)
Total Other Financing Sources (Uses)	744,472.00	494,472.00	407,282.82
Net Changes in Fund Balances	446,999.79	194,171.26	(33,988.47)
Fund Balances - Beginning of Year	476,052.00	1,189,148.83	1,284,904.58
Fund Balances - End of Year	\$ 923,051.79	\$ 1,383,320.09	\$ 1,250,916.11

	Budget to GAAP Differences	Actual Amounts GAAP Basis
	\$	\$
		4,152,102.57
		1,770,456.18
		53,839.29
		<u>5,976,398.04</u>
		1,796,131.22
		760,522.33
		115,423.10
		191,542.37
(1)	3,892.06	2,643,814.79
		174,435.04
		668,071.42
		63,837.00
	3,892.06	<u>6,413,777.27</u>
	3,892.06	(437,379.23)
		573,183.99
		177.14
		(166,078.31)
		<u>407,282.82</u>
	3,892.06	(30,096.41)
(2)	(115,435.38)	1,169,469.20
	<u>\$ (111,543.32)</u>	<u>\$ 1,139,372.79</u>

***Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual - Special Revenue Fund
For the Year Ended September 30, 2018***

**Explanation of differences between Actual Amounts on
Budgetary Basis and Actual Amounts GAAP Basis:**

Except for the following, the Board budgets on the modified accrual basis of accounting:

- (1) The Board budgets for salaries and benefits only to the extent expected to be paid, rather than on the modified accrual basis (GAAP).

Net Change in Fund Balance - Budget to GAAP

- (2) The amount reported as "fund balance" on the budgetary basis of accounting derives from the basis of accounting used in preparing the Board's budget. This amount differs from the fund balance reported in the Statement of Revenues, Expenditures and Changes in Fund Balances because of the cumulative effect of transactions such as those described above.

\$ 3,892.06

\$ 3,892.06

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Supplementary Information

Schedule of Expenditures of Federal Awards

For the Year Ended September 30, 2018

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number
<u>U. S. Department of Education</u>	
<u>Passed Through Alabama Department of Education</u>	
Career and Technical Education - Basic Grants to States	84.048
Title I Grants to Local Educational Agencies	84.010
Special Education Cluster:	
Special Education - Grants to States	84.027
Special Education - Preschool Grants	84.173
Sub-Total Special Education Cluster	
Twenty-First Century Community Learning Centers	84.287
Rural Education	84.358
Supporting Effective Instruction State Grants	84.367
Rehabilitation Services - Vocational Rehabilitation	
Grants to States	84.126
Education for Homeless Children and Youth	84.196
Student Support and Academic Enrichment Program	84.424
<u>Passed Through Alabama Department of Early Childhood Education</u>	
Preschool Development Grants	84.419
Total U. S. Department of Education	
<u>U. S. Department of Agriculture</u>	
<u>Passed Through Alabama Department of Education</u>	
Child Nutrition Cluster:	
National School Lunch Program:	
Cash Assistance	10.555
Non-Cash Assistance (Commodities)	10.555
Sub-Total National School Lunch Program	
School Breakfast Program - Cash Assistance	10.553
Summer Food Service Program for Children	10.559
Sub-Total Child Nutrition Cluster (M)	
State Administrative Expense for Child Nutrition	10.560
Total U. S. Department of Agriculture	
<u>Social Security Administration</u>	
<u>Passed Through Alabama Department of Education</u>	
Social Security - Disability Insurance	96.001

Total Expenditures of Federal Awards

(M) = Major Program

N/A = Not Available/Not Applicable

The accompanying Notes to the Schedule of Expenditures of Federal Awards are an integral part of this schedule.

Pass-Through Grantor's Number	Total Federal Expenditures
N/A	\$ 49,518.12
N/A	1,136,700.15
N/A	702,666.00
N/A	28,321.00
	<u>730,987.00</u>
N/A	150,000.00
N/A	48,287.00
N/A	168,011.69
N/A	33,684.22
N/A	20,000.00
N/A	30,619.00
N/A	24,893.24
	<u>2,392,700.42</u>
N/A	1,130,924.64
N/A	115,467.88
	<u>1,246,392.52</u>
N/A	695,694.89
N/A	5,594.29
	1,947,681.70
N/A	6,361.07
	<u>1,954,042.77</u>
N/A	1,280.00
	<u>\$ 4,348,023.19</u>

***Notes to the Schedule of Expenditures
of Federal Awards
For the Year Ended September 30, 2018***

Note 1 – Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (the “Schedule”) includes the federal grant activity of the Clarke County Board of Education and is presented on the modified accrual basis of accounting. The information in this Schedule is presented in accordance with the requirements of Title 2 U. S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance)*. Because the Schedule presents only a selected portion of the operations of the Clarke County Board of Education, it is not intended to and does not present the financial position or changes in net position of the Clarke County Board of Education.

Note 2 – Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the *Uniform Guidance* wherein certain types of expenditures are not allowable or are limited as to reimbursement. The Clarke County Board of Education has not elected to use the 10-percent de minimis indirect cost rate as allowed in the *Uniform Guidance*; instead, they are using an indirect cost rate approved by the State of Alabama Department of Education.

Additional Information

Board Members and Administrative Personnel
October 1, 2017 through September 30, 2018

Board Members		Term Expires
Hon. Barry Chancey	President	2018
Hon. Thamus Douglas	Vice-President	2018
Hon. Charlton F. Anderson	Member	2020
Hon. Sherry Barnes	Member	2020
Hon. Clinton Hawkins	Member	2020
<u>Administrative Personnel</u>		
Hon. Larry Bagley	Superintendent	2020
Carmen Rotch	Chief School Financial Officer	Indefinite

***Report on Internal Control Over Financial Reporting and on
Compliance and Other Matters Based on an Audit of
Financial Statements Performed in Accordance With
Government Auditing Standards***

Independent Auditor's Report

Members of the Clarke County Board of Education,
Superintendent and Chief School Financial Officer
Grove Hill, Alabama

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in ***Government Auditing Standards*** issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the Clarke County Board of Education as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Clarke County Board of Education's basic financial statements, and have issued our report thereon dated April 24, 2019.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Clarke County Board of Education's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Clarke County Board of Education's internal control. Accordingly, we do not express an opinion on the effectiveness of the Clarke County Board of Education's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

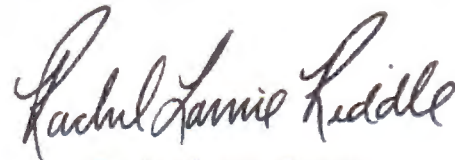
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Clarke County Board of Education's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under ***Government Auditing Standards***.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with ***Government Auditing Standards*** in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Rachel Laurie Riddle
Chief Examiner
Department of Examiners of Public Accounts

Montgomery, Alabama

April 24, 2019

Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

Independent Auditor's Report

Members of the Clarke County Board of Education,
Superintendent and Chief School Financial Officer
Grove Hill, Alabama

Report on Compliance for Each Major Federal Program

We have audited the Clarke County Board of Education's compliance with the types of compliance requirements described in the ***OMB Compliance Supplement*** that could have a direct and material effect on the Clarke County Board of Education's major federal program for the year ended September 30, 2018. The Clarke County Board of Education's major federal program is identified in the Summary of Examiner's Results Section of the accompanying Schedule of Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance with the Clarke County Board of Education's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in ***Government Auditing Standards***, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U. S. ***Code of Federal Regulations*** Part 200, ***Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*** (*Uniform Guidance*). Those standards and the *Uniform Guidance* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Clarke County Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the Clarke County Board of Education's compliance.

Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

Opinion on Each Major Federal Program

In our opinion, the Clarke County Board of Education complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended September 30, 2018.

Report on Internal Control Over Compliance

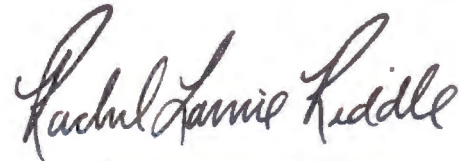
Management of the Clarke County Board of Education is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Clarke County Board of Education's internal control over compliance with the types of requirements that could have a direct and material effect on a major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the *Uniform Guidance*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Clarke County Board of Education's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

***Report on Compliance for Each Major Federal Program and
Report on Internal Control Over Compliance Required
by the Uniform Guidance***

The purpose of this report on internal control over compliance is solely to describe the scope of our testing on internal control over compliance and the results of that testing based on the requirements of the *Uniform Guidance*. Accordingly, this report is not suitable for any other purpose.



Rachel Laurie Riddle
Chief Examiner
Department of Examiners of Public Accounts

Montgomery, Alabama

April 24, 2019

Schedule of Findings and Questioned Costs
For the Year Ended September 30, 2018

Section I – Summary of Examiner's Results

Financial Statements

Type of opinion issued: Unmodified

Internal control over financial reporting:

Material weakness(es) identified? Yes X No

Significant deficiency(ies) identified? Yes X None reported

Noncompliance material to financial statements noted? Yes X No

Federal Awards

Internal control over major programs:

Material weakness(es) identified? Yes X No

Significant deficiency(ies) identified? Yes X None reported

Type of auditor's report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a) of the *Uniform Guidance*? Yes X No

Identification of major programs:

CFDA Numbers	Name of Federal Program or Cluster
10.553, 10.555 and 10.559	Child Nutrition Cluster

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000.00

Auditee qualified as low-risk auditee? X Yes No

Schedule of Findings and Questioned Costs
For the Year Ended September 30, 2018

Section II – Financial Statement Findings (GAGAS)

Ref. No.	Type of Finding	Finding/Noncompliance	Questioned Costs
		No matters were reportable.	

Section III – Federal Awards Findings and Questioned Costs

Ref. No.	CFDA No.	Program	Finding/Noncompliance	Questioned Costs
			No matters were reportable.	